

State University System Florida Board of Governors 201<u>3</u>2-1<u>4</u>3 Legislative Budget Request Development Policy Guidelines

Pursuant to Section 7, Article 9 of the Florida Constitution, the Board "...shall operate, regulate, control, and be fully responsible for the management of the whole university system." Included within this responsibility is the development of a Legislative Budget Request (LBR). In addition, Section 216.023(1), Florida Statutes, requires the submission of a LBR to the Legislature and Governor based on an independent judgment of needs.

The 201<u>3</u>2-201<u>4</u>3 LBR <u>will utilize the 2012 university work plans shall be need-based</u> and <u>will</u>-provide flexibility for the Board of Governors (Board) and <u>individual</u> universit<u>yies</u>' boards of trustees to jointly manage the system to meet the critical needs of the state, achieve the statewide goals and objectives of the <u>2012-2025</u> State University System (SUS) Strategic Plan, address specific institutional issues as outlined in the university work plans, and demonstrate accountability/-justification. The following goals <u>and objectives</u> of the SUS Strategic Plan will be addressed in the request:

- 1. <u>ExcellenceAccess to and production of degrees</u>
- 2. <u>ProductivityMeeting statewide professional and workforce needs</u>

3. <u>Strategic Priorities for a Knowledge Economy</u>Building world-class academic programs and research capacity

Meeting community needs and fulfilling unique institutional missions

These System goals and objectives, as well as institutional goals and initiatives outlined in university work plans, should be incorporated into the following priorities, which will be reflected in the LBR:

Operating and Specialized Program Funds:

- 1. Continuing costs associated with existing programs This policy addresses the funds needed to continue existing programs.
 - a. Administered Funds Funds will be requested for the annualization associated with the 20121-20132 change in employee salary and benefits, if appropriated by the 20121 Llegislature.

b. Major Gift Program – <u>Although this program was suspended on</u> June 30, 2011, \$285.8 million in unmatched gifts exist. Funds will be requested to <u>match</u>

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these eligible donations. continue support major gift matching program.

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- c. Plant operations and maintenance for new and existing buildings
 - i. Funds will be requested for the annualized operations and maintenance costs for buildings completed and phased-in during 201<u>2</u>1-201<u>3</u>2;
 - ii. Funds will be requested for the operating costs for new buildings to be completed and occupied in $201\underline{32}-201\underline{43}$.
 - iii. Funds will be requested for the increased utilities and operating costs of existing buildings.
- d. Faculty and Staff Retention Keeping qualified faculty and staff is paramount to student success, and ensuring that the universities continue to be included in administered funds will be closely monitored-.
- e. Medical Education Funding will be requested for continued implementation of the FIU and UCF medical schools and for Board approved issues at existing medical schools.
- 2. Strategic Plan Goals System and university funding requests should focus on one of the system priorities:
 - a. Strengthen Quality & Reputation of Academic Programs and Universities
 - b. Increase Degree Productivity and Program Efficiency
 - c. Increase the Number of Degrees Awarded in STEM and Other Areas of Strategic Emphasis
 - d. Strengthen Quality & Reputation of Scholarship, Research, and Innovation
 - e. Increase Research and Commercialization Activity
 - f. Increase Collaboration and External Support for Research Activity
 - g. Strengthen Quality & Recognition of Commitment to Community and Business Engagement
 - <u>h.</u> Increase Levels of Community and Business Engagement
 i. Increase Community and Business Workforce
- 2. SUS Strategic Plan Goals Program and funding requests will be considered to increase access, address shortages in critical state workforce areas, and for the development and maintenance of nationally and internationally preeminent academic programs and research centers.

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New Florida – The ability to build the knowledge and innovation
 economy requires high technology, high wage jobs in the fields of science,
 technology, engineering and mathematics (STEM), as well as medicine
 and health care, finance, insurance, professional services, and education.
 The SUS can and should be the driver of Florida's new economy. Funding
 will be requested for this initiative.

Utilizing university work plans and the accountability metrics in the annual report, New Florida funding will focus on increased targeted Degrees, workload increases; attracting top-level students, researchers, and industry; creating a strategic research agenda; and focusing each university on fulfilling its distinctive mission.

- 4. Task Force Reports and Studies Consideration will be given to initiatives recommended in any task force reports or studies and endorsed by the Board.
- 5. Shared System Resources Consideration will be given to initiatives that allow for greater efficiencies through shared system resources.
- 6. If a university received non-recurring funds for an initiative and that initiative is a priority for continued funding, then the university should submit that issue for consideration by the Board. <u>System non-recurring funds received for base budget operations will be considered for the LBR.</u>

The following represents the timeline for submission of the SUS $201\underline{32}-201\underline{43}$ LBR for operations:

- March: The Board approves the LBR Policy Guidelines.
- May: Universities submit LBR issues as a component of the 201<u>2</u>4 work plans.
- June: <u>Board rReviews</u> university work plans in which goals, initiatives, and financial assumptions are aligned with submitted LBR issues.
- July Aug: Chancellor works with universities to develop any system and university LBR issues.
- September: Board approves the operating LBR.
- October: Operating LBR is submitted to the Governor and Legislature.
- January: If necessary, potential amendments will be considered.

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Fixed Capital Outlay Funds¹:

- Public Education Capital Outlay (PECO) funding for Remodeling/Renovation/Maintenance/Repair will be requested pursuant to the provisions of Section 1013.64(1)(a), Florida Statutes.
- 2. The university's approved Five Year Capital Improvement Plan (CIP) will be prioritized, in the first year, as indicated below. <u>Please note that PECO</u> <u>funding to meet critical maintenance needs has been assigned a higher</u> <u>priority than adding new facilities, with the intent to improve the</u> <u>condition of existing space and campus infrastructure.</u> Written justification, noting any exceptions to the priorities provided by the guidelines, and explaining why a priority exception is in the best interest of the university should be included in the cover letter submitted with the CIP package. This will assist Board staff in comparative evaluation of university projects, and justification in terms of relative system ranking for placing in system priority order. Each university should submit one and only one prioritized, sequentially numbered list.

Funding will be requested for institutional survey recommended² PECO projects in the following priority order:

- a. Matching external funds from non-private sources.
- b.a. Continuation projects
 - i. Funded by the Legislature in the amount and in the year as last included on the Board adopted three year list.
 - ii. Funded by the Legislature, but not on the Board adopted three year list.
 - iii. Require additional funding to complete project as originally requested.
- e.<u>b.</u> Utilities/infrastructure/capital renewal/roofs needs.
- d.c. Renovation and remodeling projects to meet current space needs, structural/mechanical repairs, <u>replacement of existing facilities</u> <u>which have a survey recommendation for demolition</u> and

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¹ Each university must incorporate utilization data as a factor in prioritization of university CIP funding requests to the Board. Programs with classroom and teaching lab space utilization below the current SUS standard will not be eligible for inclusion on the university CIP. General purpose classroom or teaching lab space (space not designated for a specific academic program or discipline) will not be eligible for inclusion if utilization was below the SUS standard for 2011-12. This standard applies both to the university as a whole and on a site--specific basis.

² Specific survey recommendation is not required for infrastructure and matching funds projects.



technology upgrades that are in accordance with Section 1013.64(4)(a), Florida Statutes. (Survey recommendation).

- e. Instructional, then research, followed by support space needs to include projects that will bring each university to the system average percentage of formula need.
- f.<u>d.</u> Projects to provide specialized space <u>required</u> for a newly approved academic program.
- e. Land or building acquisition in accordance with university board of trustees adopted master plans.
- <u>f.</u> New facilities, as needed to meet instructional and support space <u>needs.</u>
- g.____Non-survey recommended projects.
- 3. Special consideration and emphasis will be given to proposed joint-use PECO projects that meet the requirements of Section 1013.52, Florida Statutes, as well as PECO projects included in university work plans as a component of the New Florida initiative.
- 4. State matching funds for the facilities enhancement matching program will <u>continue to</u> be requested for eligible projects as proposed by the <u>universities</u> that metet the <u>eligibility</u> requirements of Section 1013.79, Florida Statutes <u>prior to suspension of the program</u>.
- 5. Required legislative authorizations will be requested for externally funded projects as proposed by the universities, in accordance with Section 1010.62, Florida Statutes.
- 6. Each facilities project should be designated by strategic type:

Medical Education Strategic Discipline (Teaching, Nursing, Engineering) Economic Development/Enhanced Critical Research Improved Geographic Access Campus Sustainability Increased Baccalaureate Production Other

The following represents the timeline for submission of the SUS 20<u>13-14</u>11-2012 Fixed Capital Outlay LBR:-

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- March The Board approves the LBR Policy Guidelines.
- April: Chancellor provides draft technical instructions and requests universities to submit their five-year CIPs to include proposed projects and authorizations. Board staff will review draft CIPs with university designee(s).
- May Universities submit five-year CIP summary as a component of the 20121 work plans.
- •___June: The-Board reviews university work plans which includes proposed five-year CIP summary
- August: Universities submit five-year CIPs.
- September: Board approves the fixed capital outlay (FCO) LBR.
- October: Fixed capital outlay LBR is submitted to the Governor and Legislature.
- December: Universities submit amended FCO requests to Board.
- January: Board approv<u>esal of</u> amended FCO requests.
- March: If necessary, potential PECO amendments to reflect March PECO revenue estimating conference allocations.