March 30, 2023

# MEMORANDUM

**TO:** University Presidents

Chairs, University Board of Trustees

 Council of Academic Vice Presidents (CAVP)

 Council for Administrative & Financial Affairs (CAFA)

 SUS Facilities Planners

**FROM:** Tim Jones

Sr. Vice Chancellor, Finance/Administration and CFO

**SUBJECT:** Capital Improvement Plan submittal instructions for the

2024-25 Legislative Budget Request for Fixed Capital Outlay

**DUE: July 1, 2023**

Pursuant to sections 1011.40(1), 1013.60 and 1001.706(12), Florida Statutes (F.S.), each university is required to submit information to support and justify its legislative budget request for fixed capital outlay (FCO). This information is submitted via the Capital Improvement Plan (CIP). On March 25, 2020, the Board of Governors (Board) delegated authority to the Chancellor to develop instructions, guidelines, and the standard formats for the CIP and the FCO section of the State University System’s (SUS) Legislative Budget Request (LBR). This year’s CIP forms and instructions follow below.

**The due date for submission of all CIPs is July 1, 2023.**

**Per s. 1001.706(12)(c)3, F.S., all new projects to be funded via appropriation from the Public Education Capital Outlay (PECO) trust fund must be Recommended in the latest educational plant survey (EPS) to be eligible for inclusion in the scored/ranked Preliminary Selection Group.**

# What’s New

# The previously required hard-copy (paper) binder submittal has been eliminated; only a digital version is necessary.

* The CIP-3, “Building Space Description” section, has been revised to account for space not attributable to the nine (9) standard E&G space categories.

# Schedule

* July 1, 2023 - Board of trustees-approved CIPs due to the Board
* August 30, 2023 - Board adopts the FCO LBR at scheduled Meeting
* January 9, 2024 - Legislative Session Begins

# CIP Submittal Process

**Finalized CIPs, completed in entirety, must be approved by the university board of trustees (BOT) no later than June 30, 2023,** and subsequently submitted by each university’s president to Mr. Tim Jones, Sr. Vice Chancellor, Finance/Administration and CFO, Board of Governors, as follows:

* One (1) electronic copy of the finalized, BOT-approved CIP, in original format (Word and Excel only; no PDFs) uploaded to the Board of Governors’ SUDS Portal.

**Failure to use the correct forms (with the latest revisions, formulas, and formats) can result in rejection of the CIP submittal.** All current forms and instructions may also be found on the [Board website](https://www.flbog.edu/finance/fco-finance-information/technical-budget-instructions/).

After the CIP submittal deadline, amendments will only be considered under extenuating circumstances. Any questions regarding the submission process should be directed to Kevin Pichard at (850) 245-0059, Kevin.Pichard@flbog.edu, or Kristine Azzato at (850) 245-9503, Kristine.Azzato@flbog.edu.

**Directions for Completing the CIP**

# Transmittal Letter

A formal transmittal letter containing the following information is required:

* 1. Signed by both the President and the Board Chair.
	2. Date BOT approved the CIP and a link to meeting materials.
	3. Explanation of major changes to the CIP since previous submittal, particularly a change in project prioritization.
	4. Primary university contact.
	5. Any reversions, re-appropriations or other special legislative FCO requests.

# Summary of Projects (CIP-2)

The Summary of Projects has three sections: *PECO-Eligible Project Requests* (Form CIP-2A), *Capital Improvement Trust Fund (CITF) Project Requests* (Form CIP-2B), and *Back of Bill (BOB) Legislative Project Authorizations* (Form CIP-2C).

### PECO Eligible Project Requests (Form CIP-2A)

Pursuant to s. 1001.706(12), F.S., a university must list its prioritized new and incomplete (partially funded) PECO projects. **On Form CIP-2A, a university may include any Survey-Recommended project on this list, but Florida Statute requires that only those projects that are i) incomplete (partially funded) and/or ii) represent the university’s top two priorities are eligible for ranking/scoring.** Points will be assigned using the Board-approved PECO Points Methodology.

New projects must be Recommended on a university’s most recent EPS to be included on Form CIP-2A. If a project is vying for PECO funding and has not been EPS recommended at the time of CIP submission, it is not statutorily eligible for inclusion in the prioritized project list.

### Capital Improvement Trust Fund (CITF) Projects (Form CIP-2B)

This section should reflect CITF projects with total project costs of $2 million or more.

### ‘Back-of-Bill’ Legislative Project Authorization Requests (Form CIP-2C)

# This section should reflect proposed Debt/P3 projects for FY 2024-25 requiring Legislative (Back-of-Bill) authorization pursuant to s.1010.62 and s.1013.71, F.S. A separate Project Detail (Form CIP-3) is not required for these projects.

**PECO Project Detail (CIP-3)**

This form is to be completed for each PECO project appearing on the *Summary of Projects* (Form CIP-2A), whether new construction, remodeling, or renovation (*Remodeling* and *Renovation* are defined in Board Regulation 14.001).

The information in all sections of the CIP-3 must be consistent with the CIP-2. For example: *Total Project Costs* on the CIP-2 should match *Total Project Costs* on the CIP-3.

### Project Narrative

The Narrative is devoted to defining the purpose, need, scope, and the relationship of the project to university objectives, and it is required for all projects, including renovation, remodeling, campus-wide infrastructure, etc. It should be succinct and include only significant information and justification. A detailed description of the programs supported by the project is not required; a brief summary will suffice, as the greatest emphasis should be placed on explaining/demonstrating the need for additional space and/or solutions to problems resulting from inadequate facilities.

If necessary, any extraordinary costs included in total project cost, but not directly related to the facility, such as extra utilities capacity or lines, special site preparation, ancillary roads and parking, etc. should be briefly explained, including a description of the basis used to develop the cost estimate.

If applicable, critical repair and maintenance (i.e., ADA compliance, safety, health issue, etc.) should be emphasized (see s. 1001.706 (12)(a)2 and 6, F.S.)

If the project includes non-PECO sources, such as donations, university funds, etc., please provide a brief description at the end of the Narrative, indicating amounts, sources, and timing.

### Reserve Escrow Plan

Generally speaking, each E&G capital project funded in whole or in part with Legislative appropriations must have a plan for establishment of a Reserve for future maintenance. Reserve requirements differ depending on the type of project and its funding source(s), as follows:

* **Renovation** and **Remodeling** – such projects, funded in whole or in part with PECO, require an annual reserve contribution of **1%** of building value, per **s. 1001.706(12)(c), F.S.**
* **New Construction** – construction of an E&G facility, funded in whole or in part with State appropriations, require an annual reserve contribution of **2%** of the total value of the building, per **Board Regulation 14.002**.

In either case above, building value is based on total construction cost or insurable value upon completion, whichever is greater.

Failure to provide adequate information in the *Reserve Escrow Plan* section of the CIP-3 will result in the project being ineligible for ranking and inclusion in the scored/ranked Preliminary Selection Group.

### Building Space Description

This section is devoted to reporting space type, square footage and estimated cost for new construction, remodeling, and renovation, to be updated annually as necessary.

Each Space Type (classroom, teaching lab, etc.) and related square footage must be listed separately and comparable to those in the project’s EPS recommendation.

The newly added categories ‘Other Assignable E&G’ and ‘Other Non-E&G Budget Entity) should reflect space not included in the standard nine E&G categories, such that the entire composition (space and cost) of the building is accounted for.

For Remodeling projects, please indicate the applicable square footage by space type in the *Before* and *After* columns.

### Project Component Costs & Projections

This section is devoted to the reporting of “Total Project Cost”, including prior and budgeted costs for the various project components, to be updated annually.

As applicable, include any artwork budgeted for pursuant to s. 255.043, F.S.

Funds should be requested for items that are eligible as moveable furnishings and equipment, as applicable. Conversely, fixed equipment (e.g., fume hoods, essential communication connectivity, etc.) necessary to make a building functional, should be included in the estimated building cost, not as moveable furnishings and equipment.

The standard project contingency is five percent (5%). The need for larger contingency should be explained in the *Project Narrative* section.

### Project Funding

This section must be updated annually. All additional sources of funds appropriated and/or anticipated from other sources, must be identified.

If funding includes non-PECO sources (e.g., donations, auxiliary, C&G, etc.), indicate each funding source, dollar amount, and the fiscal year when funding is(was) received, even if funds are not anticipated until a later date. If necessary, describe the timing of such funds in the *Project Narrative* section near the top of the CIP-3. **Note: once a project has been scored/ranked and receives a PECO appropriation, the level of non-PECO funding cannot be decreased without Board approval.**