

**BOARD OF GOVERNORS
STATE UNIVERSITY SYSTEM OF FLORIDA
NEW DOCTORAL DEGREE PROPOSAL STAFF ANALYSIS**

Program: Ph.D. in International Crime and Justice **CIP Code:** 43.0104

Institution: Florida International University **Proposed Implementation Date:** Fall 2015

Staffed By: D. Barbu; K. Padgett **Initial Review Date:** 8/5/14 **Last Update:** 10/8/14

Projected Program Costs:

	Total	% & \$ Current Reallocated	% & \$ New Recurring	% & \$ New Non- Recurring	% & \$ C&G	Auxiliary Funds	E&G Cost per FTE	SUS 12-13 Average Cost per FTE
Year 1	\$256,786	84.9% \$218,233	0 \$0	0 \$0	0 \$0	\$38,553	\$34,233	\$17,525 CIP 43
Year 5	\$616,073	78.1% \$481,137	0 \$0	0 \$0	0 \$0	\$134,936	\$32,076	

Projected FTE and Headcount are:

	Student Headcount	Student FTE
First Year	9	6.4
Second Year	15	10.7
Third Year	18	12.7
Fourth Year	20	14.2
Fifth Year	21	15

On March 29, 2007, the Florida Board of Governors approved Board Regulation 8.011, which sets forth criteria for implementation and authorization of new doctorates by the Board of Governors, as well as criteria for implementation and authorization of Bachelor's, Master's and Specialist degrees by Boards of Trustees. The following staff analysis is an assessment of how well the university meets Board Accountability and Readiness criteria for implementation of this degree program.

Proposal Page Numbers:

INTRODUCTION		ACCOUNTABILITY		READINESS				
Program Description	SUS Goals	Overall	Budget	Mission and Strength	Program Quality	Curriculum	Faculty	Resources
2	2	4	8	11	13	14	19	21

A. Program Description:

The Florida International University (FIU) is proposing to offer a PhD in International Criminal and Justice. The program will be offered in face-to-face format at its main campus (Modesto Maidique Campus).

The proposed FIU PhD in International Crime and Justice will prepare graduates to assume leadership roles in public criminal justice agencies, academia and private sector criminal justice companies in the US and around the world. The program will recruit students nationally and internationally as well as from among FIU's bachelor and master's graduates. The majority of the students are expected to enroll full-time. The program requires graduates to pass comprehensive examinations and to successfully defend a written dissertation based on student's original research.

The proposed FIU doctoral program in International Criminal and Justice would be the third such program to be offered by a public university in the state of Florida in the same CIP code (43.0104). The other doctoral programs in CIP code 43.0104 are offered by University of Central Florida and Florida State University. The proposed doctoral program will require the completion of 81 credit hours at the graduate level with the possibility of students' transferring up to 36 credits hours from a master's degree into the program contingent on the approval of the graduate program director. The 81 credit hours include 36 credits of required courses, 9 credits of international crime and justice electives, 6 credits of general electives, and 30 credits of comprehensive exam and dissertation.

B. System-Level Analysis and Evaluation in accordance with BOG Regulation 8.011:

The proposal references the previous State University System (SUS) Strategic Planning Goals for 2005-2013. However, for the most part, the references are still valid in demonstrating alignment with state-level priorities. The proposal notes that the new program supports the following four goals from the 2005-2013 plan:

- Access to and production of degrees;
- Meeting statewide professional and workforce needs;
- Building world class academic programs and research capacity;
- Defining and approving university missions that meet community needs and fulfill unique institutional responsibilities.

These goal alignments are further explained in the following paragraphs excerpted in large part from the proposal.

Access and Degree Production

According to the proposal, this program would be the only program offered by a public university servicing South Florida in the area of Criminal Justice at the doctorate level, other than Nova Southeastern University's program which is fully online. The proposal shows that during the Academic Year 2012-13, FIU awarded 496 Bachelor degrees and 85 Master's degrees in the area of Security/ Protective Services (CIPs 43.0103, 43.0104, and 43.0106). The proposed program would offer Master's graduates an option to continue their graduate education in Criminal Justice in the South Florida area plus potentially make FIU the largest producer of doctorate degrees in criminal justice among Hispanics.

Statewide Professional and Workforce Needs

According to the proposal, approximately 35,000 individuals are released from Florida prisons each year with probation officers supervising an additional total of 150,000 individuals in the state. Therefore, the proposal notes that there is an ongoing need for graduates knowledgeable in criminal justice and offender re-entry issues. However, board staff research shows that a baccalaureate diploma is required for entry level probation officers, correctional treatment specialists while for correctional officers the entry level of education is a high school diploma or equivalent with a postsecondary academy certificate. Since the focus of the proposed program is international crime and justice, it is also not clear why the state need for criminal justice workers is pertinent.

The proposed doctoral program would produce graduates qualified to teach in postsecondary institutions as well as to fill positions of leadership within the state's criminal justice agencies.

Building Academic Programs and Research Capacity

The proposal notes that the doctoral program would support building FIU's world-class academic programs and research capacity through the involvement of students in research.

Supporting University Mission, Meeting Community Needs and Institutional Responsibilities

According to the proposal, the program directly supports community needs by offering the only on-campus doctoral program in criminal justice in the South Florida region. Contingent on the approval of this program, FIU would become the first minority-classified institution to offer a PhD in Criminal Justice. The program will allow practitioners and students to enroll in it and enhance the relationships with the community criminal justice agencies through research opportunities.

Need Analysis

The FIU proposal explains that the graduates will be ready for employment in academic and applied settings. The proposal includes the presentation of data related to 1) the need for faculty in the field of criminal justice to accommodate the growing

number of professionals seeking higher education credentials, 2) the need for doctoral graduates to work on research, planning, analysis, and program evaluation, 3) the need for researchers to work in state and national organizations' research divisions. Along with data to support these claims, the proposal includes two letters from criminal justice agencies operating in South Florida, voicing their support for the implementation of this program at FIU.

The proposal notes that according to Bureau of Labor Statistics (BLS) the number of college faculty positions in criminal justice and law enforcement is projected to grow by 19% (faster than the average) between 2012 and 2022 with a median pay of \$68,970. However, in terms of non-academic positions none of the occupations listed in the area of Protective Services requires the completion of a graduate-level postsecondary credential, according to BLS. The occupations listed under this area are: correctional officers, fire inspectors and investigators, police and detectives, firefighters, police and detectives, private detectives and investigators, and security guards, and gaming surveillance officers.

The American Society of Criminology, the field's leading professional organization, lists more than 80 faculty or research positions, including multiple positions at FSU and two positions at USF (as of September 8, 2014).

A search for open academic positions in Criminal Justice conducted on September 3, 2014, by the Board staff revealed that more than 44 positions, such as Criminal Justice Faculty, Instructor, and Dean, were advertised through the Chronicle of Higher Education, the majority of them requiring the completion of a PhD in Criminal Justice. A search of the website www.HigherEdJobs.com revealed more than 75 positions advertised for Criminal Justice Faculty, Instructor, and Dean the majority requiring a PhD degree.

According to the SUS Degrees Inventory, eight (8) SUS institutions offer Bachelor's and Master's degrees in Criminal Justice and related fields (see Table 1). The proposal notes and Board's staff research confirms that graduates of the PhD in Criminal Justice program could teach in any of the areas included in Table A, at all levels (baccalaureate, master, and doctorate).

Table A. Criminal Justice and related programs in the State University System.

CIP Code	CIP Title	FAMU	FAU	FGCU	FIU	FSU	UCF	UF	UNF	USFT	USF SM	USF SP	UWF
'45	SOCIAL SCIENCES												
'45.0101	Social Sciences, General	M	B	-	-	BM	B	-	-	B	B	B	B
'45.0401	Criminology	-	-	-	-	-	-	BMR	-	BMR	B	B	-
'45.1001	Political Science and Government, General	B	BM	B	BMR	BMR	BMR	BMR	B	BM	-	B	BM
'45.9999	Social Sciences, Other	-	-	-	-	-	-	-	-	-	-	-	B
43	HOMELAND SECURITY, LAW ENFORCEMENT, FIREFIGHTING AND RELATED PROTECTIVE SERVICES												
'43.0103	Criminal Justice/Law Enforcement Administration	-	M	-	-	-	-	-	-	M	M	-	-
'43.0104	Criminal Justice/Safety Studies	B	B	BM	BM	BMR	BMR	-	BM	-	-	-	BM
'43.0106	Forensic Science and Technology	-	-	-	M	-	BM	-	-	-	-	-	-
'43.0107	Criminal Justice/Police Science	-	-	-	-	B	-	-	-	-	-	-	-
'43.0111	Criminalistics and Criminal Science	-	-	BM	-	-	-	-	-	-	-	-	-
'43.0116	Cyber/Computer Forensics and Counterterrorism	-	-	-	-	B	-	-	-	-	-	-	-
'43.9999	Homeland Security, Law Enforcement, Firefighting and Related Protective Services, Other	-	B	-	-	-	-	-	-	-	-	-	-

Source: State University System Degrees Inventory (B- bachelor, M- Master, R- Research Doctorate).

Demand Analysis

With regard to student demand for the proposed program, the proposal presents data from a 2011 survey of students in FIU's Criminal Justice Bachelor and Master's degree programs with a GPA of 3.0 or higher. The survey examined their preference for attending a doctoral degree program in Criminal Justice should the university offer one.

The answer was positive, with approximately 95% percent of the students showing interest in a doctoral program in Criminal Justice at FIU. Additionally, 94% of the respondents noted that remaining in South Florida was an important consideration in their decision to pursue graduate education.

In terms of enrollment projections, the proposal indicates that nine (9) students are expected to enroll in the program in the first year the number increasing to 21 students by the fifth year. The university plans to recruit 33 percent of its students from among FIU graduates, 22 percent from graduates from other State University System and non-public Florida universities, 22 percent from criminal justice related agencies, 11 percent from Florida residents, and 11 percent from international graduates.

The existing baccalaureate and master’s programs in Criminal Justice at FIU have sufficient enrollments to become immediate feeders into the proposed doctorate program as shown in Table B. Plus, as Table A shows, there are numerous other baccalaureate and master’s degree level programs graduating students in Criminal Justice and related fields across the state.

Table B: Florida International University

Criminal Justice (43.0104)	Enrollments		Degrees Awarded	
	2012	2013	2011-2012	2012-2013
Bachelors level	1,758	1,836	450	496
Masters level	161	88	76	79

**Source: Board of Governors interactive database*

Substantially Similar Programs

Currently, four doctoral programs in criminal justice or criminology are offered in the State University System. Florida State University offers a PhD in Criminal Justice Studies (CIP 43.0104); UF - PhD in Criminology and Law (CIP 45.0401); USF - PhD in Criminology (CIP 45.0401), and UCF’s PhD in Criminal Justice (CIP 43.0104) to be implemented fall 2015. The proposal notes that the program will be different from the existing ones in the state university system because of its focus on comparative criminal justice, terrorism, transnational and international crime, and policy analysis, plus it would be the first program to specialize on International Crime and Justice.

The response to the proposed degree program from universities in the SUS offering similar programs was mostly positive. University of Florida and University of Central Florida provided support for the implementation of the proposed program. University of South Florida and Florida State University provided a list of suggestions for improvement, but did not oppose its implementation.

Summary

The proposed Ph.D. in International Crime and Justice will enhance FIU's ability to be the first in the country to offer a program with an international focus as well as to be the first minority-classified institution to offer a PhD in Criminal Justice. Evidence exists that the number of criminal justice and related academic programs is increasing state and nationwide, so there should be a growing demand for graduates of the proposed program to fill faculty positions. It is less clear that the industry itself will require many individuals trained at the doctorate level, but governments and other organizations may provide additional opportunities for employment outside of academia as researchers and policy analysts.

A review of the proposed program was conducted by an external consultant, Edward Latessa, PhD, Professor and Director of the School of Criminal Justice at the University at Cincinnati. The consultant's report expressed the need for such a program. While the program is intended to serve part-time students, Dr. Latessa recommended that part-time students not be admitted into the program since "the training of doctoral students requires a full-time commitment." Additional concerns in regards to the implementation of the program centered on insufficient funding for the students in the long run, the need for faculty to develop research opportunities, limited faculty involvement with external funding, the need to hire faculty with grant writing experience, the need for more tenure-track faculty, need for student space, and the need to develop a strong intellectual environment and a sense of community among the department's faculty and students.

Dr. Latessa stops short of explicitly recommending implementation of the program in his report and it is also noted that both USF and FSU offered suggestions for strengthening the program. This suggests that while the proposed program can fill an important niche in the State University System, there remains a need to strengthen this program as it matures and to sharpen its focus on international crime and justice.

C. Assessment of the University Review Process in accordance with BOG Regulation 8.011:

Due to the system of stair step accountability set in place by the Board of Governors in Regulation 8.011, it is now incumbent upon University Board of Trustees to verify that all doctoral programs coming before the Board of Governors have met the requirements of the regulation. The following is an assessment of the university review process to ensure that all criteria set forth have been considered by the university prior to submission to the Board of Governors office.

ACCOUNTABILITY

Check 'yes' or 'no' box, and make comments beneath criterion as appropriate.

1. Overall – *The proposal is in the correct format, includes all necessary signatures, and contains complete and accurate tables for enrollment projections, faculty effort, and the proposed budget.*

YES NO

The proposal has been approved by the university board of trustees and includes all required signatures.

Florida International University's Board of Trustees approved the program on June 13, 2014.

The university has provided a proposal written in the standard SUS format which addresses new academic program approval criteria outlined in BOG Regulation 8.011.

The Board of Governors new degree proposal format is used, as expressed in the Board's Regulation 8.011.

The university has provided data that supports the need for an additional program in the State University System as well as letters of support or concern from the provosts of other state universities with substantially similar programs.

Four doctoral programs in criminal justice or criminology are offered in the State University System. Florida State University offers a PhD in Criminal Justice Studies (CIP 43.0104); UF - PhD in Criminology and Law (CIP 45.0401); USF - PhD in Criminology (CIP 45.0401), and UCF's PhD in Criminal Justice (CIP 43.0104) to be implemented fall 2015. The response to the proposed degree program from universities in the SUS offering similar programs was mostly positive. University of Florida and University of Central Florida provided support for the implementation of the proposed program. University of South Florida and Florida State University provided a list of suggestions for improvement, but did not oppose its implementation.

The university has provided complete and accurate projected enrollment, faculty effort, and budget tables that are in alignment with each other.

The university provided adequate information on enrollment (Table 1-B), budget (Table 2 & 3) and faculty effort (Table 4).

The university has included a statement in the proposal signed by the equity officer as to how this proposal will meet the goals of the university's equity

accountability plan.

The program plan for achieving diversity has been reviewed and signed by the FIU Equity Officer on July 24, 2014.

The program does not substantially duplicate programs at FAMU or FIU or, if it does, evidence was provided that consultations have occurred with the affected university on the impact of the new program on existing programs.

The proposed program does not duplicate any program offered at FAMU or FIU.

2. Budget - The proposal presents a complete and realistic budget for the program consistent with university and BOG policy, and shows that any redirection of funding will not have an unjustified negative impact on other needed programs.

YES NO

The University Board of Trustees has approved the most recent budget for this proposal.

The current budget was approved by the FIU Board of Trustees on June 13, 2014.

The university has reviewed the budget for the program to ensure that it is complete and reasonable, and the budget appears in alignment with expenditures by similar programs at other SUS institutions.

The average SUS expenditure per student credit hour for doctoral level CIP 43 for academic year 2012-2013 is \$547.68 for a total of \$17,525.76 per student FTE. The Florida International University is proposing that in the first year of operation the cost per FTE will be \$34,233 and by the fifth year of operation the total cost per student FTE will be \$32,076.

According to Table 2, in the first year of operation, the majority of the projected cost of \$256,936 will be used for faculty salaries and benefits for the 12 existing faculty. Additionally, the proposal shows in Table 2 that funding amounting to \$96,383 in year one and \$192,765 in year five will be available for graduate assistantships and fellowships for the doctoral students in the program from E&G Funds and \$38,553 in year one and \$134,936 in year five will be made available from auxiliary funds.

In the event that resources within the institution are redirected to support the new program, the university has identified this redirection and determined that it

will not have a negative impact on undergraduate education, or the university has provided a reasonable explanation for any impact of this redirection.

The proposal notes that FIU's BS and MS degrees in Criminal Justice are fully online. The E&G revenues generated from these programs would provide funds to award additional assistantships beyond the ones already allocated by the College of Arts & Science. Students benefiting from those assistantships must contribute directly to these programs and will be assigned as digital assistants to support faculty in their online classes. Moreover, no additional E&G funds are needed since the faculty in the master program will also teach in the proposed PhD program. No negative impact is expected on undergraduate programs.

READINESS

Check 'yes' or 'no' box, and make comments beneath criterion as appropriate.

3. Program Quality – The proposal provides evidence that the university planning activities have been sufficient and responses to any recommendations to program reviews or accreditation activities in the discipline pertinent to the proposed program have been addressed.

YES NO

The university has followed a collaborative planning process for the proposed program in accordance with policies and procedures adopted by the University Board of Trustees.

An external consultant has reviewed the proposal and supports the department's capability of successfully implementing this new program.

Edward Latessa, PhD, Professor and Director of the School of Criminal Justice, University of Cincinnati was invited to review the proposal as an external consultant. He pointed to the fact that there is demand on the job market for International Crime and Justice PhD graduates. However, a number of concerns were expressed in terms of insufficient funding for the students in the long run, the need for faculty to develop research opportunities, limited faculty involvement with external funding, the need to hire faculty with grant writing experience, the need for more tenure-track faculty, need for student space, and the need to develop a strong intellectual environment and a sense of community among the department's faculty and students. All in all, Dr. Latessa does not write explicitly in the report that he recommends implementation of the program.

The university has found the level of progress that the department has made in implementing the recommendations from program reviews or accreditation activities in the discipline pertinent to the proposed program to be satisfactory.

According to the proposal, the Department of Criminal Justice programs were reviewed in May 2013.

The university has analyzed the feasibility of providing all or a portion of the proposed program through distance learning.

The proposal notes that the program will be delivered through face-to-face interactions. Initially the program was intended to be offered fully online, however the consultant reviewing the proposal was opposed to that, therefore the program has been revised and it will be offered fully face-to-face at FIU's main campus.

4. Curriculum - The proposal provides evidence that the university has evaluated the proposed curriculum and found that it describes an appropriate and sequenced course of study, and that the university has evaluated the appropriateness of specialized accreditation for the program.

YES NO

The university has reviewed the curriculum and found that the course of study presented is appropriate to meet specific learning outcomes and industry driven competencies discussed in the proposal.

As presented in the proposal, the curriculum has been designed to train and develop competent faculty and researchers at the college/university level, as well as assume analytical and administrative positions in international and domestic research and policy institutions in both the public and the private sectors. The curriculum requires the completion of at least 81 credit hours beyond the bachelor's degree with a maximum of 36 credit hours transferable from a completed master's degree program. The curriculum includes 36 credits of required courses, 9 credits of international crime and justice electives, 6 credits of general electives, and 30 credits - comprehensive exam and dissertation.

The university anticipates seeking accreditation for the proposed doctoral program, or provides a reasonable explanation as to why accreditation is not being sought.

As stated in the proposal and as verified by Board staff, there are no accrediting agencies for the Criminal Justice discipline.

5. Faculty – *The proposal provides evidence that the university is prepared to ensure a critical mass of faculty will be available to initiate the program based on estimated enrollments, and that faculty in the aggregate have the necessary experience and research activity to sustain a doctoral program.*

YES NO

The university has reviewed the evidence provided and found that there is a critical mass of faculty available to initiate the program based on estimated enrollments.

The proposal notes that there are 12 full-time faculty members in the Department of Criminal Justice; however, only 10 of them will be directly involved in the new program in year one with 12 faculty being involved in the new program by year five (Table 4).

The university has reviewed the evidence provided and found that the faculty in aggregate has the necessary experience and research activity to sustain the program.

The proposal explains in table 4 that 11 of the current faculty hold terminal degrees in their fields, with one holding a JD. Six faculty hold tenure-earning positions, and the rest hold tenure.

The university has reviewed the evidence provided and found the academic unit(s) associated with this new degree to be productive in teaching, research, and service.

The proposal provides evidence of faculty productivity. In terms of teaching, the number of majors in criminal justice at both baccalaureate and master's level increased over the past five years by 34% from 1,431 students to 1,924, and the number of degrees increased by 75%, from 334 students to 583. In between academic year (AY) 2011-2012 and AY 2013-2014 a total of 54 academic papers were published by the Department of Criminal Justice faculty with an average of 5 papers per faculty. In terms of service, the proposal cites the existence of "over 50 sponsoring organizations including local, state and federal law enforcement agencies, court and correctional programs, community-based diversion programs, and state and local law offices" (p. 21). Additionally, "several faculty members are actively engaged in collaborative research grants with local and international criminal justice agencies" (p. 21).

Finally, faculty secured \$2.5 million in contracts and grants in 2010 and more than \$20 million since 2006.

If appropriate, the university has committed to hiring additional faculty in later years, based on estimated enrollments.

The proposal does not mention the need for hiring additional faculty members following the implementation of the program. However, the consultant's report suggests hiring that additional faculty with research and grant writing experience.

6. Resources – The proposal provides evidence that the university has ensured the available library volumes and serials; classroom, teaching laboratory, research laboratory, office space, equipment, clinical and internship sites, fellowships, scholarships, and graduate assistantships will be sufficient to initiate the program, and that if applicable, funding has been secured to make more resources available as students proceed through the program.

YES NO

The university has provided a signed statement from the Library Director verifying that the library volumes and serials available are sufficient to initiate the program.

The FIU Library Director attests that the library volumes and serials available are sufficient to implement the program.

The university has ensured that the physical space necessary for the proposed program, including classrooms, laboratories and office space, is sufficient to initiate the program.

According to the proposal, instructional space is sufficient.

The university has ensured that necessary equipment is available to initiate the program.

According to the proposal, all the necessary equipment is available.

The university has ensured that fellowships, scholarships, and graduate assistantships are sufficient to initiate the program.

The proposal notes that graduate assistantship appointments will be provided to the doctoral students.

If applicable, the university has ensured that the department has arranged a suitable number of clinical and internship sites.

Internships of practicum experiences are not included in this program.