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 TAMPA, FLORIDA  
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The Chair, Carolyn K. Roberts, convened the meeting of the Board of Governors in Traditions Hall, Gibbons Alumni Center, University of South Florida, Tampa, Florida, at 2:20 p.m., September 21, 2006, with the following members present: Sheila McDevitt, Vice Chair; Jorgé Arrizurieta; Dr. Arlen Chase; John Dasburg; Dr. Akshay Desai; Ann Duncan; Charles Edwards; Frank Harrison; Dr. Stanley Marshall; Frank Martin; Lynn Pappas; Ava Parker; John Temple; and Commissioner John Winn. Dr. Zach Zachariah participated in the meeting by telephone conference call.

1. Call to Order and Chair's Report

Mrs. Roberts noted the absence of Chancellor Rosenberg. She said that Mrs. Rosenberg's father had passed away earlier in the week. She extended the Board's condolences to the Rosenberg family.

She thanked President Genshaft and her staff for their warm hospitality. She said it had been especially exciting to honor USF's First Generation Matching Grant Program Scholars and to hear from these students their hopes and dreams. She said there was great enthusiasm about this program; it might need to be extended to the parents.

She said the Board had accomplished a great deal in its committee meetings earlier. She thanked all the Committee Chairs for their commitment to the work of this Board.

She said fall was always a busy time at the universities. She said she had been at FAMU for the first day of classes. She noted that there were a number of important initiatives underway. The Board had engaged the Pappas Consulting Group to help the Board address the structure of the State University System. She said the Board understood its responsibility for access, and the need to have places for the influx of qualified students. Dr. Alceste Pappas was scheduling interviews with all the Board members, University Presidents, members of the State Board of Education, key Legislators and others. She thanked Mr. Dasburg for taking the lead on this project. She said the final report was expected in January 2007.

She reported that the System Coordination Committee, under the leadership of Ms. Lynn Pappas, was scheduled to meet on October 25, 2006, at UCF, in Orlando. She said she hoped many of the University Trustees would participate in that meeting. She also congratulated Ms. Pappas on her induction into the First Coast Business Hall of Fame.

She said with the start of the new academic year, the Board was also at the beginning of the cycle in preparation for the 2007 Legislative Session. She said the Chancellor and she were already having conversations with key Legislators and reminding them of the importance of the State University System to the state.

She said the agenda included the approval of the 2007-2008 SUS Fixed Capital Outlay Legislative Budget Request, which was on the agenda of Ms. Parker's Facilities Committee earlier. She noted that there had been many questions raised about the process, about declining PECO revenues and other issues related to fixed capital outlay. Chancellor Rosenberg had appointed a Task Force this summer to review these issues and to make recommendations to him. She said he would present his recommendations to the Board at the November meeting.

She said the next meeting of the Board would be at the University of West Florida, November 15-16, 2006, in Pensacola. She said she was also working with staff on the calendar for next year.

2. Approval of Minutes of Meeting held August 10, 2006

Ms. Parker moved that the Board approve the Minutes of the meeting held August 10, 2006, as presented. Dr. Chase seconded the motion, and members of the Board concurred.

3. Update, Presidential Search, FAMU

Mrs. Roberts welcomed Ms. Challis Lowe, Chair, FAMU Board of Trustees, to explain the Search Process for the FAMU president. Ms. Lowe described the search process and said the Search Committee was operating on three basic principles, to be inclusive, to proceed with deliberate speed, and to be thorough. She said the many university stakeholders in the search had participated in focus groups to assist the Committee in establishing and ranking the criteria for the new president. She said the search had begun in October 2005; the FAMU Board hoped to review the top three candidates in March 2007. She said this would give the Board time to reach out for the best candidates. The Board had contracted for a long-term Interim President to allow sufficient time for a careful search and to make changes at the institution to establish a solid foundation for the future.

Ms. Lowe said she had appointed five members of the University's Board of Trustees to the Presidential Search Committee, including the student trustee and the faculty trustee. In addition, she had appointed a Presidential Search Advisory Committee, including a former FAMU President and representatives of the Tallahassee community. She reviewed the search timeline. In April 2006, the Board had issued the Invitation to Negotiate for an Executive Search Firm. In June, the Board had contracted with The Hollins Group, a national search firm, to assist the Board in this search. She said The Hollins Group had conducted successful presidential searches for other HBCUs and Fortune 500 companies, and she was confident they would cast a wide net across the nation in this search. In July, the Committee met with the search consultants to review the criteria, the search plan, and the proposed advertisement. Early in December, the Committee would review potential candidates with the search firm and develop a short list of names, from which the Search Committee would invite semi-finalists for interviews. Finalist candidate interviews would take place on campus in January and February 2007. The Board would select the new president in March 2007, with the selected candidate starting as soon as possible thereafter. She noted that Dr. Bryant's contract went to December 2007.

Ms. Lowe requested that the Board of Governors approve this process. Mrs. Roberts added that the Board also needed to approve the proposed criteria. Ms. Pappas moved that the Board approve the process and the criteria, as presented. Ms. Parker seconded the motion, and members of the Board concurred.

Ms. Parker said she appreciated the interest of Black Floridians in Florida A & M University. She congratulated Ms. Lowe and the FAMU Trustees for including interested parties throughout the state in the search process. She also thanked Dr. Bryant for her continuing leadership at the University.

#### 4. Commissioner's Report

Commissioner Winn reported that the State Board of Education had approved its Legislative Budget Request earlier in the week. He said the budget had been developed using a workgroup, including school budget officers and superintendents, to discuss priorities. He said the budget included a significant investment in financial aid, as well as \$2.9 billion to fund the Class Size requirements. He noted that the Class Size Amendment continued as a major stressor on the budget. He said the budget request included a total of \$20.2 billion to fund the Florida Education Finance Program, an increase of nine percent over the current appropriation. The request also included an \$80 million increase to cover the cost of insurance premiums; this still only covered three percent of the value of the state's K-12 properties. The request included an increase for reading coaches for Level 1 readers, and an 11 percent increase over the current appropriation for Workforce Education.

Commissioner Winn said he was very proud of the new "A++" legislation. He said he expected that it would create dramatic improvement in the high school experience, by increasing rigor in the curriculum and encouraging students to pursue their major interests. He anticipated that these factors would prepare students better for college, and that more students would be planning college careers.

Commissioner Winn said he had seen reports over the past several months that SAT and ACT scores in Florida were "below the national average." He said that Florida led the nation in getting students to take these tests, including practice tests. He said when the scores were further analyzed, there was an increase in the number of students scoring at the top end on the ACT.

5. Overview, FSU College of Medicine and Legislative Budget Request

Dr. LeMon said Board review and consideration of the budget request for the FSU College of Medicine was before the Board to determine whether this issue should be a part of the Board's Systemwide Medical Education Budget Issue, or whether it should be included within FSU's eight percent allocation.

Dr. Larry Abele, Provost, FSU, introduced Dr. Alma Littles, Senior Associate Dean for Academic Affairs, FSU College of Medicine. Dr. Abele gave a short history of the FSU College of Medicine. He said a Program in Medical Sciences (PIMS) was funded in 1971 through a NIH grant for 30 first-year medical students, for which the state assumed funding in 1975. In 1998-1999, the Legislature asked FSU and the Board of Regents to conduct a study of medical education issues, resulting in the original MGT Plan for Implementation Draft. The FSU College of Medicine was created statutorily in 2000; the first class was admitted in 2001.

Dr. Abele explained the mission of the College of Medicine was not to duplicate the medical health science centers but to focus on community needs, especially through service to the elder, rural, minority and underserved populations. He said the College sought to graduate family practice and primary care physicians, through community-based training with physicians and patients. He said the FSU program was cited as a modern model to generate primary care and family practice physicians. He said the student body was very diverse. There were more women than men in the College, and 40 percent were minority students. He said the College was recruiting students in small towns and inner cities, and working with students as young as middle school to develop an interest in science and medicine.

Dr. Abele described the Bridge Program whereby students from medically underserved, rural and inner-city populations who did not gain direct admission to the medical school were invited to participate in this program to gain a little extra help. He said the students in this program were 80 percent female and 80 percent African-

American. Completion of the program guarantees the student admission to the medical school.

Dr. Abele explained that in 2000, the legislation named six campus sites for medical training. The sites reflect the medical needs of the state. The College of Medicine had agreements with hospitals in Pensacola, Tallahassee, and Orlando, and clinical sites in Marianna, Panama City, and Immokalee, for clinical training of its third- and fourth-year medical students. He explained that there were costs for this clinical training not found in typical medical education costs, including allowances for students' living expenses, travel expenses incurred by clinical faculty for supervisory visits, and site technology packages. He said the original budget plan in 1999 was built on 1999 dollars without an inflation factor, assumed five community campuses, funding from a major collaboration in Jacksonville and full implementation without budget cuts.

He said several challenges had developed since that original plan. He said there were significant costs for the outreach effort to achieve student diversity. The College found that in recruiting from small towns, the University had to expand the Bridge Program. The Legislature added another regional campus; the collaborative funding did not materialize; the size of rural training efforts had been underestimated; and there were budget reductions of \$1.6 million. He said FSU had received \$4,375,000 in non-recurring funds in 2006-2007, and sought that amount in recurring funds in the Board's 2007-2008 Legislative Budget Request as a part of the Board's request for funding System Issues on Medical Education.

Mr. Edwards commented that with the Board's approval of a medical school at UCF, FSU might consider working with UCF. Dr. Abele said there were opportunities for relationships with UCF. Mr. Edwards inquired whether FSU had local participation with the other sites. Dr. Abele said that UF already had a dental clinic in Immokalee. He added that in Daytona Beach and in Ft. Pierce, FSU was co-locating with community college campuses using low-cost space.

Ms. McDevitt inquired about the different sites. Dr. Abele said the Daytona Beach site replaced the Jacksonville collaboration that did not materialize; Ft. Pierce was the sixth site identified by the Legislature; Immokalee and Panama City were rural sites required by the Legislature. Ms. McDevitt said she understood that some of these site decisions were not made by FSU. Dr. Abele said the Panama City site was a new site added by the Legislature the previous year, and Immokalee was added as a needed rural site. Mrs. Roberts clarified that these off-site settings were for rotations for third and fourth year medical students.

Ms. Pappas commented that at the time this Board adopted the Medical Education Resolution in March 2006, the SUS had a number of institutions with medical education already in place. The Resolution addressed funding priorities and funding requests. The Board had also contemplated proposals to expand the production of

medical degrees by the existing medical schools. She said the issue, the “above-the-line” component in the LBR, was the expansion of medical degrees, beyond the degrees already produced by the existing schools. Dr. LeMon agreed and said the Resolution addressed medical education statewide, and federal impact issues as to growth, not the normal projected enrollment growth. He said the Resolution addressed long-range sustained growth through the year 2020. He said at the last meeting, the Board had requested additional information from FSU as to whether this issue should be a part of FSU’s eight percent allocation. He noted that the “equalization” issue was treated as “above-the-line.”

Mr. Edwards said, whether within the eight percent or as recurring funds, he did not view this budget issue as a detriment to the existing schools. He moved that the \$4.4 million funding request from FSU for the two regional campuses, Daytona Beach and Ft. Pierce, and the two clinical training sites, Immokalee and Panama City, be included in the Board’s Legislative Budget Request, as recurring funds, as presented. Dr. Desai seconded the motion.

Dr. Chase said the fixed capital outlay appropriation was vetoed this year. He inquired whether there was any assurance it would not be vetoed again. Ms. McDevitt said she did not want to open the door on the timeliness of the request. She said it was correct to say that it was the Board’s intent to have all existing medical school enrollment fully-funded, whether unfunded enrollment or programmatic. She said a programmatic issue would include the rotation areas at FSU. Dr. Littles remarked that the number of faculty members at the regional sites depended on the number of students.

President Brogan noted that FAU was a part of the Resolution. He said that as to the existing universities and their ability to expand, he understood that funding for medical education would be prioritized as the existing universities turned out new doctors, not just those already enrolled or projected to be enrolled. The Resolution indicated funding would be provided to assist the newly emerging program at FAU. He commented that a partnership in Ft. Pierce with FAU seemed to make more sense than a partnership with a community college.

Ms. Parker said she had a question of process. She inquired of Dr. Abele whether anything had prevented FSU from asking for this in the Board’s previous Legislative Budget Request process, rather than working through the Legislature. Dr. Abele said Legislators had come to FSU. He said he intended to work within the process, and had thought that this had already been resolved. He said this issue had gotten tangled in many things.

President Cavanaugh noted that many universities had recurring requests that were funded out of non-recurring funds. These universities had brought these requests forward for continuing funding in the new Legislative Budget Request within the eight

percent cap recommended by the Board. He said he was curious about the process, how items were to be considered within the university's eight percent or not.

Ms. Duncan commented that the statewide medical education plan was still a priority. She noted that the Legislature was also directing activities at USF's St. Petersburg and Sarasota campuses, and these were treated as issues within the eight percent cap. She inquired if this was different because this involved medical education, or was this becoming a slippery slope on a bad policy.

Ms. Pappas said she understood the eight percent cap issue as a way to address the legislative budget request recognizing limited resources. The question was about when an exception was appropriate. She said all the universities had important needs; the question was what items should take precedence; what should happen with recurring needs funded out of non-recurring funds. She said this continued to be confusing. How did this particular request fit within the Board's overall medical education plan? Did the Board intend that no medical education effort would ever be subject to the regular budget priority process?

Dr. Abele said FSU was part of the process in developing the budget. He said in his view there was no rational reason why FSU should be excluded from the above-the-line medical education issue. He said that FSU should be held to its eight percent allocation, but wanted equal treatment. He said he viewed this as an equalization issue, "above the line;" this should not be an issue to be included within FSU's eight percent limit.

Ms. Pappas said the existing medical schools, UF and USF, had requested additional funds for expanding their enrollment. She inquired how this request fit into the expansion component. Dr. Abele said UF and USF had requested funds for their existing enrollment to reach the higher per-student amount for which the new medical school enrollment at UCF and FIU would be funded, as a restoration of inequities. He said this was identical to those requests.

Mr. Jones said that the equalization funds for UF and USF were included in the LBR. He said that FSU's issue was similar to FAU. He said that FAU's medical partnership was funded in the current year with non-recurring dollars; this was FAU's top priority item for this year within FAU's eight percent allocation. This was different from FSU's request.

Ms. Duncan inquired about the enrollment funding. Mr. Jones said the budget followed the FSU plan, as spelled out in the MGT program. The difference was the budget cuts. Dr. Abele added that FSU was also asking for funding for the statutorily-created additional sites.

Dr. Chase asked about the dollar amount for the FAU medical partnership within the eight percent. Mr. Jones said \$2.1 million was included for the issue. Mr. Brogan said another \$2.64 million was requested to re-establish recurring dollars for items appropriated in the current year out of non-recurring funds.

Ms. McDevitt said she felt strongly about the Daytona Beach site. She said she understood that Daytona Beach would be funded through local collaboration. Dr. Abele said the collaboration had disappeared during the Legislative Session, and students were counting on this site. Ms. McDevitt said she also felt strongly about the Immokalee site, and the College's mission to serve the underserved in a rural area. This was the way to do that. She said she did not feel so strongly about the other two sites. Ms. Duncan said during the Board's discussions preceding the decision on new medical schools, the Board had been advised of many anticipated partnerships and donations. She inquired what would happen if the planned partnerships failed. Dr. Abele said he would expect other institutions to come forward with budget proposals if unforeseen circumstances resulted in this type of difficulty.

Dr. Marshall said he was curious whether FSU was now working within the process. Mrs. Roberts said the University was working through the process with Chancellor Rosenberg.

Mr. Edwards restated the motion that the Board approve the \$4.37 million request, over FSU's eight percent cap, whatever the particular circumstances.

Mr. Dasburg said he was concerned about the Board teaching "bad behavior," so that the following year there would be a similar request for funding over the cap. He said he wanted to separate a policy issue from a situation of bad facts/bad issue. Ms. McDevitt said she did not view this as a policy issue, but an issue of fair treatment on good facts regarding funding for medical education. Dr. Abele said he thought it was a policy issue, the policy that certain issues for medical education were funded above the universities' eight percent cap. Mr. Temple noted that additional funding was provided to UF and USF to produce more medical graduates from their medical schools; this funding would not produce more medical graduates.

President Brogan inquired about the limits to the amount above or below the eight percent. He said there were basic questions as to what each proposal would accomplish: how was it paid for and what it would accomplish. He said whether the funding was above-the-line or not, the question was what it did to produce more physicians in partnering with a community college or with another university. Were there greater efficiencies in partnering with another university or with a community college?

Ms. Pappas said she was confused about the discussion as to whether this should be inside or outside the eight percent, and the timing of the request. She said there needed to be consistency in the process.

President Genshaft said USF medical students were funded at a lower per student amount than was being provided for medical enrollment at UCF and FIU. USF and UF were provided the additional funds. She said this was a parity issue and was not the same as the FSU request.

Dr. LeMon said there was no reference in the March Resolution to the equalization issue. He explained that the language of the Resolution attempted to ensure that as the two new medical schools were established and funded, that the existing medical school issues with funding needs, such as expanding enrollment and facilities, not be lost.

Ms. McDevitt said she viewed this as a timing issue. She said she had voted to equalize the per student treatment for UF and USF. She said she had also supported the additional funds for FAU, which she said was similar to the FSU request. She offered a substitute motion, that the Board provide the funds requested for the Daytona Beach and Immokalee sites, because the Daytona Beach site replaced the program for which the collaboration failed, and the Immokalee site was critical to the College of Medicine mission and the Board's goals as stated in the Medical Education Resolution. This request would add \$2.45 million to the LBR. Mr. Edwards seconded the motion, and called the question. The motion passed on a roll-call vote, 8 in favor, 6 opposed; with Mr. Arrizurieta, Dr. Chase, Dr. Desai, Mr. Edwards, Mr. Martin, Ms. McDevitt, Ms. Parker, and Commissioner Winn voting in favor; and Mr. Dasburg, Ms. Duncan, Mr. Harrison, Dr. Marshall, Ms. Pappas, and Mr. Temple opposed.

6. Consideration of 2007-2008 Undergraduate Tuition Recommendation

Mrs. Roberts said Board discussion of a 2007-2008 undergraduate tuition recommendation would occur at a later meeting.

7. 2007 SUS Legislative Agenda

Mr. Rick Maxey said the agenda materials included a summary description of the substantive issues for the 2007 Legislative Session. He said this was provided for information. There would be discussion of these issues at the Board's November meeting.

8. Consent Item: Approve the 2006-2007 State University System Operating Budget

Mr. Dasburg moved that the Board approve the 2006-2007 State University System Operating Budget, as presented. Mr. Temple seconded the motion, and members of the Board concurred.

9. Status Reports/Action Items, Board Committees

## A. Student Affairs Committee

Ms. McDevitt said the Student Affairs Committee had no items for Board action. The Committee had had a good discussion of student needs on the university campuses. The Committee had heard from Dr. Patricia Telles-Irvin, Vice President for Student Affairs, UF, on the top priorities of the Council of Student Affairs and had heard about student insurance and the scope of medical services provided to students. The Committee had also had a tutorial on student need-based financial aid. Ms. McDevitt said the Committee hoped to develop a comprehensive policy on financial aid, as well as a comprehensive approach to student insurance.

## B. Academic Affairs/Strategic Planning Committee

Mr. Dasburg said there was no item for Board action from the Academic Affairs/Strategic Planning Committee.

## C. Facilities Committee

- Consideration of 2007-2008 State University System Fixed Capital Outlay Legislative Budget Request

Ms. Parker said the Facilities Committee had reviewed and approved the 2007-2008 SUS Fixed Capital Outlay Legislative Budget Request. She moved that the Board approve the 2007-2008 State University System Fixed Capital Outlay Legislative Budget Request, and further, authorize the Chancellor, State University System of Florida, to make revisions to the 2007-2008 SUS Fixed Capital Outlay Legislative Budget Request to fund up to 100 percent of each university's infrastructure/capital renewal/roofs project based on updated revenue allocations and to make technical adjustments, as presented. Mr. Edwards seconded the motion, and members of the Board concurred.

## D. Research and Economic Development Committee

- Disposition of Funds Associated with the State University System Research and Economic Development Investment Program

Ms. Duncan said the Research and Economic Development Committee had had a busy meeting. The Committee had discussed the disposition of funds provided for by House Bill 1237, the 21<sup>st</sup> Century Technology, Research, and Scholarship Enhancement Act.

Mr. Edwards said he understood that UF had been working with the Burnham Institute to establish a presence in Orlando, and that their negotiations contemplated the use of up to \$10 million from the Level 1 funding provided in HB 1237 to facilitate this partnership. He said that in order to advance this partnership with UF and the Burnham Institute, he moved that the Board of Governors fund this partnership agreement of \$10 million when the University of Florida fully complied with the provisions stipulated in the legislation. Funds were for faculty hires and equipment purchases, as follows: 1.) Joint faculty hires (faculty position at UF and research position at Burnham). Salary and benefits for five positions at \$200,000 per year for five years, \$5 million; 2.) Equipment to establish laboratory facilities for joint hires at \$1 million per year for five years, \$5 million. The required matching funds for faculty hires would be provided by UF for faculty hired by UF with joint appointments at Burnham. The required matching funds for equipment purchases would be provided by Burnham. The remaining level 1 funds, \$26.5 million, were to be distributed equally between UF and FSU; and the \$8.5 million associated with level 2 funding to be allocated to USF. The President of UF was to submit written verification of 1.) the amount of the non-university matching funds received, 2.) the source of those funds, and 3.) the University's plan for utilizing these funds. State matching funds would only be released after receipt, review, and approval of this information. Mr. Martin seconded the motion, and members of the Board concurred.

Ms. Duncan said the Committee had also discussed the 21<sup>st</sup> Century World Class Scholars and Centers of Excellence. She reported that the Florida Technology, Research and Scholarship Board would meet the following week by conference call to discuss the review process for the Centers of Excellence, and would meet again by conference call on October 18, 2006, to shortlist the proposals. She said the Technology Board would meet on November 13, 2006, to hear presentations on the shortlisted proposals, and make its final recommendations to this Board's Research and Economic Development Committee.

She reported that the staff had received 25 World Class Scholars proposals, which had requested a total amount of money far greater than the \$20 million available. She said these proposals would be evaluated by the Research and Economic Development Committee. She suggested that the Committee meet in October in order to make final recommendations at the November Board meeting. She said that the Committee should rank proposals and alternates, so the dollars could go to the next institution on the list if a proposal failed to work.

President Genshaft said some faculty had been hired before the World Class Scholar program was announced. Some campuses did not submit proposals because of this; other campuses did submit proposals. Ms. Duncan said this Committee had some latitude in order to attract the best people. Provost Abele said Chancellor Rosenberg had called a meeting of the Provosts and the timing issue had been discussed. He said it was similar to the First Generation Matching Grant Program; all could take a gamble. Ms. Duncan said she was not prepared to make the call one way or the other. Mrs. Roberts noted that many universities were awarding First Generation Matching Grant Program funds to students already enrolled at the university. She said the process needed to be clarified going forward.

Ms. Duncan said the Chancellor was doing great work with Dr. Colburn in building bridges between higher education and Florida business. She said Board members would be invited to attend a conference in Orlando on December 3-4, 2006, to develop a blueprint for a closer working relationship between the institutions of higher learning and Florida's private sector and how to improve Florida's global competitiveness.

#### 10. Board of Governors Role in Appointment of Interim Presidents

Mrs. Roberts said this Board approved the process and the selection criteria for the presidential selection process of the University Boards of Trustees. She said this Board also ratified the final selection of the university presidents.

Mr. Temple said when he served as a Trustee at Florida Atlantic University and Florida Atlantic University had appointed an interim president, he had been adamant that the Board of Governors should not approve the appointment of interim presidents or the interim search process. He said there had since been a great deal of discussion about this Board approving the appointment of interim presidents. He said he had suggested that this Board not approve the interim appointment, but that there should be a limit to the time period of the interim service. He suggested that there could be situations of an interim president serving for an extended period. He said he now felt

that it would make sense for this Board to approve the appointment of interim presidents, just as it approved the appointment of presidents.

Mr. Temple moved that the Board approve the appointment of any new interim president within 30 days of the interim appointment by the University Board of Trustees. Ms. Parker seconded the motion, and members of the Board concurred.

11. Adjournment

Having no further business, the Chair adjourned the regular meeting of the Florida Board of Governors at 4:10 p.m., September 21, 2006.

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Carolyn K. Roberts,  
Chair

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Mary-Anne Bestebreurtje,  
Corporate Secretary